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FCC - MAILROOM

April 22, 2007

Federal Communications Commission ATTN: Stephen Duall ATTN: Robert Nelson 445 12th St. SW Washington DC 20554 **SENT VIA UPS**

RE: Consumer comment on Sirius/XM Merger

MB Docket Number: 07-57

Dear Sirs:

It is with full respect to the FCC and all parties involved that I write this letter in an attempt to request clarity as to the reasons the FCC has chosen not to enforce the interoperable mandate FCC Rule 47 CFR Sec. 25.144(a)(3)(ii) requiring the receiver designs to be capable of receiving ALL channels allocated by the FCC for the satellite digital audio radio services (SDARS).

In my opinion, the FCC has failed the consumer by not enforcing the mandate and for allowing both satellite companies to make excuses as to why they have been unable to comply. It has been nearly 10 years since the FCC has granted both licenses — it is unconscionable that this has been allowed to go on for such a prolonged period of time. It appears as though your letter dated January 28, 2005 to Sirius and XM (File Nos: IB Docket No. 95-91; SAT-MOD-20040212-00017) was an attempt to resolve the issue by offering a compromise; instead of having a unified standard you required receiver designs to be capable of receiving all SDARS signals and be certified. As of the date of this letter. J have been told no such certification exists. Also, as per the footnotes of the January 28, 200.5 letter, it appears there were citations for the failure to comply.

As you know, I have confirmed information that leads me to believe many of the radios in service today are capable of receiving "either/or" service and signals. but not both. J have also been told that could be done via a firmware update and/or flash of the receiver. Please note legal definitions obtained from the patent infringement suit (Sirius VS XM):

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Interoperable Radio" shall mean a rudio that, ut a minimum, (a) receives and processes the audio portion of both the Sirius Radio System signal ond the XM Rudio System signal, either as a result of an Interoperable Chipset contained in the unit itself or as a result of an Interoperable Chipset contained in an outboard locution which interfaces directly with the unit. and (b) which is cupuhle of providing the user interface for hoth Sirius Rudio System broadcasts and XM Radio System broadcasts, including displaying the artist and title information transmitted us part of such broadcasts, in each case, without the consumer purchasing additional hardware or software.

"Interoperability Technology" shall meun the technology including the technology which is jointly funded and developed by Sirius and XM pursuant tu this Agreement or owned and/or licensed by either party, which is required to design, develop and/or manufacture an Interoperable Radio, os well as any enhancements and modifications jointly funded and developed for such technology pursuant to this Agreement (including the industry standards jointly developed by the parties pursuant to Section 3.03), but shall not include Non-core Technology.

"Single Mode Radio" shall mean a radio thut (a) receives and processes the Sirius Rudio System signal or the XM Radio System signal, bur not both, and (b) which is capable of providing the user interface for either **Sirius** Rudio System broadcasts or XM Radio System broadcasts, but not both.

h) XM und Sirius shall each use commercially reasonable efforts to design and develop Interoperable Radios thut are backward compatible with then existing Single Mode Radios.

In a joint response from Sirius and XM Radio dated March 14, 2005, the companies "reconfirm their compliance with Section 25.144(a)(3)(ii) of the Commission's rules by including interoperable radios in their respective system designs".

<u>In my opinion</u>, both companies have been less than forthright regarding the interoperability issue and have done their best to confuse this issue. Both companies have argued that there has been minimal demand for a dual mode radio and that the OEM's have expressed little interest. The fact of the matter is it was their exclusive OEM deals that limited such demand. As a consumer, my choice in satellite radio should not he determined by which make or model of vehicle I choose to purchase; nor is it reasonable to expect that consumers would know the terms and conditions of exclusive content deals which creates yet another problem. <u>Example</u>: On January 1, 2007, NASCAR fans who previously purchased XM radio for NASCAR coverage were forced to purchase new equipment and switch services to enable them to continue their NASCAR coverage (via Sirius). Had the interoperable mandate been enforced, consumers would not be in this position. The lack of enforcement and compliance creates a situation where the consumer is bounced back and forth, thus resulting in a ping-pong effect. This is not consumer friendly.

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These issues have directly contributed to the situation we now find ourselves in today. Shareholders have lost billions of dollars as these two companies continue to battle over exclusive content. When I (and many others) invested in the sector. I knew that an interoperable device would even the playing field, and subsequently the company with the most compelling content would "win the battle". shareholders would he rewarded. and consumers would have the choice the mandate was supposed to grant them. Unfortunately, the interoperable mandate has yet to be enforced.

It is my understanding that the role of the FCC is to protect the interest of consumers. The intent of the mandate was clear: consumers were to be given a choice. The way things are now consumers are being locked out of dashboards and are not able to choose the service or exclusive content they would prefer. Had the niandate been implemented, Sirius shareholders may not be in the position of having to spend nearly \$5 billion to acquire their competitor. The Commission is now forced to make a decision regarding the proposed merger. I am in favor of the merger; provided there are minimal or no restrictions on the combined company. Given the current situation with all of the exclusive deals, I do not see any other solution. If the merger is not allowed, the Commission must enforce the mandate for the interoperable device which could have severe consequences for the company with the least compelling content. Without a merger, consumers could end up with a single satellite service provider by default.

Not only was there a mandate for the interoperable device but there was also a settlement between Sirius and XM on their patent infringement case in 2000. In that settlement stipulation, they agreed to develop and implement the interoperable device that was required. Attached is a copy of their February 16, 2000 *Press Release* that specifically addresses these issues.

In closing, I ask the Commission to explain the lack of enforcement. certification and implementation of the interoperable mandate. I also ask the Commission to vote in favor of the merger.

If the merger is denied, I ask that the Commission follow through with the enforcement of their mandate and force the companies to immediately disclose to the public and their shareholders the availability of an interoperable radio which has existed for several years I also ask the FCC to:

- Provide clarity on the multiple terms they use to describe different. hut similar, devices (ie: "dual mode", "interoperable device", "interoperable radio". "interoperable technology", etc.)
- Require companies to explain how they would provide "catastrophic back up" if the receivers are not currently capable of receiving "either/or" services.'

- Remember, as per the March 14, 2005 letter to Thomas S. Tyez, Chief of Satellite Division, International Bureau. XM and Sirius jointly "reconfirmed their compliance" therefore. current receivers are capable of receiving "either/or" service but not both simultaneously. I ask the FCC to require the companies to stop qualifying which type of interoperable radio they are describing and disclose ALL types (ie: a receiver using a common antenna. a common RF tuner, one baseband module, 2 baseband module, or any other derivative thereof) and to stop qualifying their response to the FCC with specific and misleading and/or contradictory responses. ³
- Require both companies to disclose any and all citations, pending and/or filed due to lack of compliance and/or certification regarding the interoperable mandate.⁴

I believe a tiling for a Petition for Declaratory Ruling is warranted and is appropriate at this time to bring clarity to this issue.

I respectfully request a meeting with you to discuss these issues in greater detail

Very truly yours.

Michael Hartleib

cc: Paul Blalock Patrick Donnelly Gary M. Epstein I "It is acknowledged that SIRIUS XM and their manufacturing partners already produce receivers that permit end users to access all Satellite Digital Audio Radio systems in compliance with FCC interoperability obligations Furthermore, there currently is no assurance that the XM or Sirius manufacturing partners will build dual-mode radios, that they will be cost competitive, or that any significant marketfor dud-mode radios will develop. Even so, Interoperable Technologies stands to develop the opportunity for dual-mode satellite radio technology." (Source: Select Satellite Interoperable Technologies, LLC)

- 2 Section 14.02.of the JOINT DEVELOPMENT AGREEMENT: "Catastrophic Loss Backup. XM and Sirius shall negotiate in good faith with respect to an agreement to provide service to the other's subscribers in the event of a catastrophic failure of the XM Radio System or the Sirius Radio System."
- 3 "a receiver using a common antenna, a common RF tuner, and two baseband modules, one for XM and one for Sirius" (source: March 14, 2005 letter from Sirius and XM to MI. Thomas S. Tyer of the FCC).
- 4 "Failure to comply with FCC requirements could damage our business. As the holder of an FCC license to operate a satellite radio service in the United States, we are subject to FCC rules and regulations. The terms of our license require us to meet certain conditions, including designing a receiver that will permit end users to access XM Radio's system; coordination of our satellite radio service with radio systems operating in the same range of frequencies in neighboring countries; and coordination of our communications links to our satellites with other systems that operate in the same frequency bund. Non-compliance by us with these conditions could result in fines, additional license conditions. license revocation or other detrimental FCC actions". Source: Sirius Satellite 2006 10K

PRESS RELEASE

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For Immediate Release

Sirius Radio and XM Radio Form Alliance to Develop Unified Standard for Satellite Radios

New York, NY and Washington, DC -- February 16. 2000 -- Sirius Satellite Radio (NASDAQ: SIRI) and XM Satellite Radio (NASDAQ: XMSK) day announced an agreement to develop a unified standard for satellite radios.

The standard is expected to accelerate growth of the satellite radio category by enabling consumers to purchase one radio capable of receiving both companies' broadcasts. XM Radio and Sirius will jointly fund development of the technology and work together to proliferate the new standard by creating a service mark for satellite radio. As part of the agreement, each company will contribute its intellectual property to the initiative and have agreed to resolve any pending patent litigation.

"This standard is good news both for consumers and for the category." said David Margolese, Sirius Chairman and CEO, and High Panero. XM President and CEO, in a joint statement. "This will allow for reduced subscriber acquisition costs, more satellite radios in the marketplace. and a simplified choice for consumers."

The unified standard will represent a second generation of satellite radios. At the time of the commercial launches of XM Radio and Sirius, consumers will be able to purchase radios capable of receiving one of the two companies' broadcasts. These radios are already being developed by leading electronics and automotive manufacturers. XM and Sirius will work with their existing automobile and radio manufacturing partners to integrate the new standard under the terms of their existing agreements. All future agreements with automakers and radio partners will specify the new satellite radio standard.

XM Radio and Sirius are each building a digital satellite radio service for consumers, offering up to 100 channels of audio entertainment for a monthly subscription fee of \$9.95. For more information about the companies, visit XM Satellite Radio at www.xmradio.com and Sirius Satellite Radio at

www.siriusradio.com.

Any statements that express, or involve discussions as to. expectations. reliefs, plans, objectives, assumptions, future events or perforniance with espect to Sirius Satellite Radio Inc. or XM Satellite Radio Inc. are not istorical facts and may be forward-looking and, accordingly, such statements nvolve estimates, assumptions and uncertainties which could cause actual esults to differ materially from those expressed in the forward-looking tatements. Accordingly, any such statements are qualified in their entirety by eference to the factors discussed, as the case may be, in XM Satellite Radio nc.'s registration statement on Form S-1 (File No. 333-93529) filed with the Securities and Exchange Commission or Sirius Satellite Radio Inc.'s Annual Leport on Form 10-K for the year ended December 31. 1998. tiled under the ompany's former name, CD Radio Inc. Among the key factors that have a direct earing on the companies' results of operations are the potential risk of delay n implementing the companies' business plans; increased costs of construction nd launch of necessary satellites; dependence on satellite construction and aunch contractors; dependence on third-party technology partners: risk of aunch failure; unproven market and unproven applications of existing echnology; unavailability of satellite radio receivers; and the companies' need or additional financing.

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'or more information, please call:

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